

National Milk Producers Federation

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Agri-Mark, Inc.
Associated Milk
Producers Inc.
Bongards' Creameries

Cooperative Milk Producers Association

Cortland Bulk Milk Producers Cooperative Dairy Farmers of

America, Inc. Ellsworth Cooperative Creamery

ooperative Creamery. FarmFirst Dairy Cooperative

First District Assoc. Foremost Farms USA

> Land O'Lakes, Inc. Lone Star Milk

Producers Maryland & Virginia

Milk Producers Cooperative Association Michigan Milk

Producers Association
Mid-West

Dairymen's Company Mount Joy Farmers

Cooperative Association Northwest Dairy Assoc.

Oneida-Madison Milk Producers Cooperative Association

Prairie Farms Dairy, Inc.
Premier Milk Inc.

Scioto County Cooperative Milk Producers' Association

> Select Milk Producers, Inc.

Southeast Milk, Inc. St. Albans Cooperative

Creamery, Inc. Swiss Valley Farms

Tillamook County Creamery Association United Dairymen of Arizona

> Upstate Niagara Cooperative, Inc.

> > Zia Milk Producers, Inc.

September 27, 2017

The Honorable Scott Pruitt Administrator U.S. Environmental Protection Agency 1200 Pennsylvania Avenue, N.W. Washington, DC 20460

The Honorable Robert M. Speer Acting Secretary of the Army Department of the Army The Pentagon Washington, DC 20310

Re: Definition of "Waters of the United States"—Recodification of Pre-Existing Rules (EPA-HQ-OW-2017-0203; FRL-9962-34-OW)

Dear Mr. Administrator and Mr. Secretary:

The National Milk Producers Federation (NMPF), established in 1916 and based in Arlington, VA, develops and carries out policies that advance the well-being of dairy producers and the cooperatives they own. The members of NMPF's cooperatives produce the majority of the U.S. milk supply, making NMPF the voice of dairy producers on Capitol Hill and with government agencies.

NMPF and its members are committed to protecting U.S. waterways through voluntary efforts, as well as through regulatory compliance with the Clean Water Act (**CWA**). Clean water is central to healthy ecosystems, secure water supplies for human and animal consumption, and to the production of milk and other dairy products. For this reason, we applaud the continued efforts of the U.S. Environmental Protection Agency (**EPA**) and U.S. Army Corps of Engineers (**COE**) to keep our waters clean. We are committed to working with the EPA and COE to finding effective ways to achieve these important goals.

Because of the extensive efforts of our members to manage the natural resources on which they depend for their livelihoods, NMPF has a strong interest in the proposed rule *Definition of "Waters of the United States"*—*Recodification of Pre-Existing Rules* (**WOTUS**; EPA-HQ-OW-2017-0203; FRL-9962-34-OW). The dairy industry and all of agriculture need a WOTUS rule with certainty that complies with the Supreme Court decisions.

NMPF supports the Agencies' proposal to rescind the Definition of WOTUS and re-codify the pre-existing rules. This is an important first step in a two-step process intended needed to review and revise the definition of WOTUS. This is consistent with the Executive Order signed on February 28, 2017, "Restoring the Rule of Law, Federalism, and Economic Growth by Reviewing the 'Waters of the United States' Rule."

The Agencies must first rescind the definition of WOTUS in the Code of Federal Regulations and re-codify the definition of WOTUS which currently governs administration of the Clean Water Act, pursuant to a decision issued by the U.S. Court of Appeals for the Sixth Circuit staying a definition of WOTUS promulgated by the agencies in 2015. The Agencies need to apply the definition of WOTUS as it is currently being implemented, that is informed by applicable agency guidance documents and consistent with Supreme Court decisions and longstanding practice. Re-codifying the regulations that existed before the 2015 Clean Water Rule will provide continuity and certainty for dairy farmers, other regulated entities, the States, agency staff, and the public.

In a second step, the Agencies will need to pursue notice-and-comment rulemaking in which the Agencies will conduct a substantive re-evaluation of the definition of WOTUS. This second step is important to correct the regulatory uncertainty from the 2015 Rule's lack of clarity on key terms and definitions, such as "adjacent", "floodplain", and "significant nexus." The Agencies new notice-and-comment rulemaking needs to provide dairy farmers with certainty as to what constitutes navigable waters of the United States by clearly complying with the Supreme Court decisions.

Thank you for the opportunity to comment on this important issue. NMPF continues to see a need for clarification of WOTUS and agrees that the proper course is to rescind the definition of "Waters of the United States" in the Code of Federal Regulations, re-codify the definition of "Waters of the United States" that currently governs administration of the Clean Water Act, and finally pursue a new notice-and-comment rulemaking which actually provides certainty for dairy farmers and complies with the Supreme Court Rulings. As shown earlier, dairy farmers have a vested interest in the outcome of this rulemaking and its potential impact on their operations. We look forward to working with you in the future for the proper clarity that dairy farmers need on WOTUS to continue to meet our shared commitment to clean water.

Sincerely,

Jamie Jonker Vice President

Sustainability & Scientific Affairs